Health Inequalities in Diabetes Mellitus and Hypertension: A Parish Level Study in the Northern Region of Portugal

Desigualdades na Diabetes Mellitus e Hipertensão Arterial: Um Estudo ao Nível de Freguesias da Região Norte de Portugal

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ABSTRACT

Introduction: Diabetes and hypertension are highly prevalent conditions in Portugal. Little is known about the geographical and social patterning of these diseases, which precludes the design of targeted health policies. This study aimed to measure the geographical and socioeconomic distribution of type 2 diabetes and hypertension prevalence in the population resident in the Northern region of Portugal, for the year 2013.

Material and Methods: An ecological correlation study analyzed the 2,028 parishes of the region. Prevalence data were obtained from the Regional Health Administration information system. Socioeconomic data were also obtained from this administrative database and from the 2011 national census. The association between each socioeconomic indicator and age-standardized prevalence was measured using the difference in prevalence, population attributable risk, relative inequality index, and regression coefficient.

Results: The prevalence of type 2 diabetes and hypertension was 6.16% and 19.35%, respectively, and varied across parishes. These prevalences were significantly associated with low educational level, low tertiary sector weight, unemployment, and low-income rate (with prevalence differences between the most and least advantaged deciles up to 1.3% and 5.3%, respectively). Socioeconomic factors accounted for up to 20% of prevalence.

Discussion: This study design did not allow us to evaluate causality and it may underestimate these diseases prevalence or its association with socioeconomic factors, but its results are in line with the evidence from other countries.

Conclusion: These results emphasize the socioeconomic and geographical patterning of major diseases associated with a high mortality, and the need of health policies targeting the most deprived parishes.

Keywords: Diabetes Mellitus, Type 2; Health Behavior; Healthcare Disparities; Hypertension; Portugal; Socioeconomic Factors.

RESUMO

Introdução: A diabetes mellitus e a hipertensão arterial são problemas de saúde de elevada prevalência em Portugal. A sua distribuição geográfica e social é pouco conhecida, comprometendo o desenho e implementação de políticas de saúde. Assim, este estudo teve como objetivo avaliar a existência das desigualdades socioeconómicas na prevalência de diabetes mellitus tipo 2 e hipertensão arterial, na população residente na região Norte de Portugal, no ano de 2013.

Material e Métodos: Foi realizado um estudo ecológico que analisou as 2 028 freguesias da região Norte. Os dados foram obtidos através do Sistema de Informação das Administrações Regionais de Saúde e do Censos 2011. A associação entre indicadores socioeconómicos e prevalência destas doenças foi medida pela diferença de prevalências, risco atribuível populacional, índice relativo de desigualdades e coeficiente de regressão.

Resultados: A prevalência de diabetes mellitus tipo 2 e hipertensão arterial foi de 6,16% e de 19,35%, respectivamente, e variou entre freguesias. A prevalência de ambas as doenças associou-se significativamente com o baixo nível educacional, baixa atividade no sector terciário, desemprego e baixo rendimento (diferença de prevalências entre decis opostos até 1,3% e 5,3%). Os determinantes socioeconómicos foram responsáveis até 20% da prevalência na população.

Discussão: Este tipo de estudo não permitiu a análise de causalidade e poderá ter subestimado as desigualdades socioeconómicas. Contudo, os resultados obtidos alinham-se com a evidência científica internacional.

Conclusão: Estes resultados demonstram a existência de uma distribuição socioeconómica e geográfica heterogênea e a necessidade de criação de políticas de saúde que atuem nas freguesias menos favorecidas.

Palavras-chave: Comportamentos Saudáveis; Diabetes Mellitus Tipo 2; Disparidades em Assistência à Saúde; Factores Socioeconómicos; Hipertensão Arterial; Portugal.

INTRODUCTION

Socioeconomic (SE) circumstances are major health determinants, influencing populations’ health status across countries, diseases and mortality indicators.1-4 Income, education, living and working conditions, social position and prestige, gender and access to healthcare have been shown to be strongly associated with specific mortality, such as cardiovascular and cerebrovascular mortality, neoplasms, and even external causes as accidents.1-6 It has been also linked with chronic diseases’ prevalence, such as chronic obstructive pulmonary disease, depression, cardiovascular and cerebrovascular conditions.7

Regarding type 2 diabetes mellitus (T2DM) and high blood pressure (HBP), their SE patterning has been already shown elsewhere.8-12 However, in Portugal, the evidence
about inequalities is limited to cardiovascular disease, while little is known about T2DM and HBP inequalities and its prevalence distribution at the local level. This lack of knowledge is particularly worrisome, given that DM and HBP are two major risk factors for cerebrovascular and cardiovascular disease. In Portugal, and specifically in the northern region (3.5 million inhabitants), DM and HBP are highly prevalent, being considered critical causes of morbidity and mortality. At the national and regional level, these diseases are considered health priorities, reinforcing the relevance of understanding its determinants, distribution and how to draw and implement effective and locally targeted policies and health programs. This study aimed at measuring the geographic and SE patterning of T2DM and HBP prevalence at the smallest area level in the northern region of Portugal, in 2013.

MATERIAL AND METHODS

Study sample

An observational transversal ecological study was carried out in order to analyze health and SE data from the smallest administrative area in Portugal (the parish). All the 2,028 parishes of the northern region of Portugal, with an average of 4,000 inhabitants, were studied.

Data sources

Health data was obtained from the health information system of the Regional Administrations of Health (SIARS), for the year of 2013. This system collects information on T2DM and HBP cases (T90 and K86, from the International Classification of Primary Care) and SE data, and it is supplied by general practitioners, nurses and administrative workers’ registries, from the Portuguese Primary Health Care services. The coding for these diseases is compulsory, since it is necessary to include these patients in specific consultations and treatment programs in Primary Care units. SE data about low-income rate and health care access were extracted from the SIARS. The low-income rates referred to the rate of patients with income-related exemption of co-payments at the National Health Service (NHS) institutions. Health care access rates were proxied by the rate of patients without an attributed family doctor, which is fundamental to continuity of care and to referral to specialized care. Superior education rates, tertiary sector rates, unemployment rates and bad housing conditions rates were obtained from the 2011 National Census, which is at the moment the most updated and complete population database in Portugal.

Variables

The dependent variables were the DM 2 and HBP prevalence rates. Crude and age-adjusted T2DM and HBP prevalences were calculated per parish and per sex. Age-adjusted prevalences were calculated per SE quintile and decile, for each SE variable.

The independent variables were the SE factors. Several SE factors were selected according to the literature and to its availability in these data sources. We included variables related to education (analphabetsim and superior education), income (low income), employment (unemployment), professional activity (tertiary sector activity), living conditions (bad housing conditions), and health care access (absence of family doctor).

For each SE variable, the parishes were re-coded by quintile (with about 750,000 inhabitants each) and decile (about 350,000 inhabitants each), from the least advantaged parish to the most advantaged.

RESULTS

The mapping of SE variables showed that analphabetsim and low income rates were higher in the interior of the region; superior education and tertiary activity rates were higher in district capitals; unemployment, living conditions, and health care access did not follow any rural-urban nor interior-littoral pattern.

The prevalence of T2DM was 6.16%, being greater among men (6.37% vs 5.97% in women), and in older age groups. HBP prevalence was 19.35%, being superior by 4% points in women, and increasing with age. Both diseases prevalence varied among parishes, with an oscillation of 0% - 23.7% for T2DM, and 2.8% - 66.7% for HBP. The highest crude prevalence rates of T2DM and HBP were identified in the parishes from the interior of the region. After age adjustment, this contrast was attenuated, with heterogeneous distribution among the different areas (Fig.s 1, 2).
Figure 1 - Geographical distribution of age-adjusted type 2 diabetes mellitus prevalence in the northern region of Portugal: the prevalence was lower in the parishes filled in lighter colour and higher in those filled in dark orange.

Figure 2 - Geographical distribution of age-adjusted hypertension prevalence in the northern region of Portugal: the prevalence was lower in parishes filled in lighter colour and higher in those filled in dark red.
A negative linear association was observed between SE factors and T2DM and HBP prevalence (Fig.s 3, 4).

The T2DM prevalence differences amongst the most and least advantaged deciles were of 1.31% (income), 1.17% (superior education), 0.79% (unemployment), 0.71% (tertiary sector activity), 0.62% (analphabetism), 0.55% (housing conditions), and 0.39% (health care access). The HBP prevalence differences were of 5.31% (income), 4.17% (superior education), 3.45% (tertiary sector activity), 3.32% (analphabetism), 1.47% (unemployment), 0.6% (housing conditions), and -0.55% (health care access) (Tables 1, 2). The population attributable risk was higher for the income, superior education, analphabetism and tertiary sector activity factors, being respectively responsible for 19.16%, 17.9%, 14.4% and 10.6% of type 2 diabetics in this region. In other terms, these SE factors account for more than 10% of the prevalence of type 2 diabetes. For HBP, the population attributable risk was higher for income (20.91%),

![Figure 3](image_url1)

Figure 3 - Age-adjusted type 2 diabetes mellitus prevalence, distributed by socioeconomic decile, composed populational agglomeration of parishes, organized from the least advantaged (1) to the most advantaged socioeconomic determinants (10).

![Figure 4](image_url2)

Figure 4 - Age-adjusted hypertension prevalence, distributed by socioeconomic decile, composed populational agglomeration of parishes, organized from the least advantaged (1) to the most advantaged socioeconomic determinants (10).
superior education (17.4%), tertiary sector activity (16.18%), and analphabetism (15.35%). Again, these SE factors account for more than 10% of the prevalence of HBP. Except for health care access in HBP, all other SE factors showed a positive attributable risk but of lower importance (Tables 1, 2).

The regression coefficient was negative for all SE variables for T2DM, which confirmed that the higher the SE status, the lower the T2DM prevalence. The regression coefficients were -1.48 (income), -1.18 (superior education), -0.87 (tertiary sector activity), -0.75 (analphabetism), -0.6 (unemployment), -0.2 (health care access), and -0.077 (housing conditions). For HBP the regression coefficients were -5.54 (income), -4.35 (superior education), -0.87 (tertiary sector activity), -0.75 (analphabetism), -0.6 (unemployment), -0.26 (housing conditions) and 1.01 (health care access). These regression coefficients were statistically significant ($p < 0.05$) for all SE variables, except for housing conditions and health care access for both diseases, and for analphabetism for T2DM, for both sexes (Tables 1, 2).

Therefore, income, superior education and tertiary sector activity were the SE variables with the strongest association with T2DM and HBP prevalence. We observed that the least advantaged deciles had a 1.15 – 1.28 percentage point greater T2DM prevalence than advantaged SE groups. HBP prevalence was 1.21 - 1.33 percentage point higher in the least advantaged deciles (Table 1).

Finally, regression coefficients demonstrated that, in both diseases, prevalence differences and relative inequality indexes were greater in women than in men (Tables 1, 2).

**DISCUSSION**

***Main results***

T2DM and HBP were highly prevalent in the Northern region of Portugal, with 6.16% and 19.35%, and increased

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**Table 1** - Association between type 2 diabetes mellitus prevalence and socioeconomic status, per sex

<table>
<thead>
<tr>
<th>Type 2 Diabetes mellitus</th>
<th>Prevalence difference (%)</th>
<th>Populational attributable risk (%)</th>
<th>Regression coefficient (CI 95%)</th>
<th>Relative Inequality Index</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>M</td>
<td>F</td>
<td>MF</td>
<td>M</td>
</tr>
<tr>
<td>Analphabetism</td>
<td>-0.25</td>
<td>1.04</td>
<td>0.62</td>
<td>3.51</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Superior education</td>
<td>0.24</td>
<td>1.77</td>
<td>1.17</td>
<td>7.32</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Tertiary sector activity</td>
<td>0.57</td>
<td>0.95</td>
<td>0.71</td>
<td>10.04</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Unemployment</td>
<td>0.61</td>
<td>0.94</td>
<td>0.79</td>
<td>8.6</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Housing condition</td>
<td>0.46</td>
<td>0.57</td>
<td>0.55</td>
<td>4.99</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Health care access</td>
<td>0.39</td>
<td>0.53</td>
<td>0.39</td>
<td>5.63</td>
</tr>
</tbody>
</table>

Statistically significant: *$p < 0.05$; **$p < 0.01$; ***$p < 0.001$; CI: Confidence interval; F: Female; M: Male; MF: Both sexes

**Table 2** - Association between hypertension prevalence and socioeconomic status, per sex

<table>
<thead>
<tr>
<th>Hypertension</th>
<th>Prevalence difference (%)</th>
<th>Populational attributable risk (%)</th>
<th>Regression coefficient (CI 95%)</th>
<th>Relative Inequality Index</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>M</td>
<td>F</td>
<td>MF</td>
<td>M</td>
</tr>
<tr>
<td>Analphabetism</td>
<td>1.76</td>
<td>4.44</td>
<td>3.32</td>
<td>10.1</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Superior education</td>
<td>2.18</td>
<td>5.32</td>
<td>4.17</td>
<td>10.44</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Tertiary sector activity</td>
<td>2.21</td>
<td>4.56</td>
<td>3.45</td>
<td>12.54</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Unemployment</td>
<td>0.83</td>
<td>2.01</td>
<td>1.47</td>
<td>3.7</td>
</tr>
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<td></td>
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<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Housing condition</td>
<td>0.26</td>
<td>0.82</td>
<td>0.60</td>
<td>1.3</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Income</td>
<td>3.43</td>
<td>6.63</td>
<td>5.31</td>
<td>15.5</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
<tr>
<td>Health care access</td>
<td>-0.18</td>
<td>-0.61</td>
<td>-0.55</td>
<td>-0.8</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>M</td>
</tr>
</tbody>
</table>

Statistically significant: *$p < 0.05$; **$p < 0.01$; ***$p < 0.001$; CI: Confidence interval; F: Female; M: Male; MF: Both sexes
with age. These values were lower than the ones stated by the World Health Organization\textsuperscript{16-17} for the European region, 12% and 36% respectively, but were coincident with the acknowledged prevalence values from Portuguese population studies, such as the numbers presented by the Portuguese Diabetes Society (12.7% of the population had diabetes, only 7.2% diagnosed)\textsuperscript{18} and by the PAP Study (which admitted that 42.1% of the adults had HBP, but only 19.4% diagnosed).\textsuperscript{19} To our best knowledge, this study was the first in Portugal to use data from primary care units to measure prevalence. Our findings emphasize that these data, although they do not have the robustness of population studies, constitute reliable epidemiological information to orient policies and establish priorities, with the advantage of being systematically collected at low cost.

The geographical distribution of both diseases prevalence was very heterogeneous. The crude prevalence of T2DM varied more than 20% and the crude prevalence of HBP varied more than 60% among the parishes of the Northern region of Portugal. This discrepancy was in part conditioned by its mean age and was partially attenuated by age-standardization of both prevalences, as expected.\textsuperscript{16-17} The age-standardized prevalence showed being importantly associated with the SE status of each parish group.

Among all SE variables, only the health access and housing conditions variables did not show any statistically significant association with these diseases’ prevalence. Association between health access rates and DM and HBP prevalence might have been limited by the characteristics of the data source: as diagnosis and registration on the information system depends on the health care access, the parishes with lower access would possibly register a lower diagnosed prevalence. Although the literature indicates an association between housing conditions and T2DM and HBP prevalence, this determinant tends to be more significant for mental and respiratory pathologies.\textsuperscript{1}

The other SE variables (education, income, tertiary sector activity, unemployment) showed a strong, statistically significant association with the prevalence of both diseases. This association was consistent across SE indicators and inequality measures, in line with the theory of fundamental causes, since it evidences that SE status influences not only mortality by cardiovascular disease but also multiple disease outcomes and risk factors for disease and death, such as T2DM and HBP.\textsuperscript{5,24} Many explanations justify this social patterning: the SE status influences the access to resources that can be used to avoid risks, it minimizes the consequences of disease once it occurs, it also influences the population capacity to understand and use health information, and it shapes the attitudes and behaviors towards health. So, SE status is considered an upstream factor, influencing the consumption of tobacco, alcohol and sedentary lifestyle.\textsuperscript{1} In Portugal, cardiovascular disease, tobacco consumption, obesity and physical inactivity are associated with lower SE status.\textsuperscript{14,25}

Importantly, there was a greater association of SE status and DM and HBP prevalence in females than in males, which was coincident with the results for cardiovascular diseases’ and diabetes mortality.\textsuperscript{5,26} So, the health status seems to be more discrepant between opposed SE groups in females than in males, which can have several explanations. First, women from all SE status are more frequent users of health care services,\textsuperscript{13,25,27} thus being more able to be diagnosed on DM and HBP, and more capable to point out the more realistic health inequalities values in this region. Secondly, women from a higher SE status are usually reported as being more conscious of their health status and engage more in preventive efforts,\textsuperscript{24} causing educational inequalities in overweight/obesity larger in women than in men, specially in Mediterranean women.\textsuperscript{26-28}

Also, a greater association was measured in HBP than in T2DM, which can be explained by the differences on psychosocial status between opposite SE groups. In fact, HBP is highly vulnerable to psychosocial factors,\textsuperscript{16,29-31} being a more direct and earlier consequence than T2DM (which pathway seems to be longer, passing through inflammation, oxidative stress and insulin resistance).\textsuperscript{29}

Limitations

We used cross-sectional data so that we were not able to examine causalities, which were however far beyond the scope of this study. Also, its ecological design, using the parish as a study-unit (including around 4,000 inhabitants), does not take into account smaller geographical divisions within geographical areas, possibly biasing our findings (this is a well-known problem of studies using aggregate values). However, it is important to notice that we used areas that are relatively small in size, so that the risk of large heterogeneities is limited; also, the use of aggregate data captures the effect of contextual effects that are also a relevant dimension of inequalities.

An underestimation of diseases’ prevalence could also have been caused by the under-registration on the information system, but DM and HBP are the diseases with best registration practices in this region, due to specific DM and HBP control programs from the Portuguese NHS.\textsuperscript{23} Also, as most of the population is registered, treated and monitored by the NHS, most diagnosed cases of DM and HBP may be present in these database records. Thus, this health data is considered a valuable proxy of the real prevalence of DM and HBP in this region, since the global number of users and its ages do not present significant differences from the population structure of the 2011 Census, and its health information do not differ much from other population-level based studies.\textsuperscript{18,19}

CONCLUSION

This study showed that T2DM and HBP are highly prevalent diseases in this region, with 6.16% and 19.35% of the population diagnosed, respectively. Inequalities in the distribution of both diseases prevalence between SE groups were large and statistically significant, evidencing that even in a country with universal health coverage, health inequalities are largely present, and are responsible for up
to 20% of T2DM and HBP prevalence.

This knowledge, and the identification of the least advantaged and highest prevalent areas are fundamental to policy making and to the creation of future interventions, locally, regionally and at the national level, in Portugal. Also, this study alerts policy makers that effective health interventions must take into account SE inequalities. Those interventions that strengthen individuals (empowering them and increasing their health literacy), strengthen communities (building social cohesion, inclusiveness and participation), improve the housing and working conditions, improve access to health and social care, and promote healthy macro-policies, have outcomes not only in the health status of the general population but also in the most deprived groups.1,32-34

Several examples are described in the literature of equity-oriented health policies that can be useful in the Portuguese context. Health projects such as the Project Mura (Slovenia), the Healthy Start (United Kingdom) or the Romsås in Motion (Norway), which address individual factors (nutritional and physical activity education) in low income groups and upstream factors (promoting the local production of healthy food and improving catering in public institutions and the availability and safety of walking trails) may decrease the incidence and prevalence of T2DM and HBP while also tackling health inequalities.34 Also, the progressive distribution of income and wealth and the investment in services focused in deprived communities are examples of fair policies that act in a macro level, reducing SE and health inequalities.

OBSERVATIONS

Part of the results of this study was presented in the 7th European Public Health Conference, in Glasgow, 19-22th November 2014.

PROTECTION OF HUMANS AND ANIMALS

The authors declare that the procedures were followed according to the regulations established by the Clinical Research and Ethics Committee and to the Helsinki Declaration of the World Medical Association.

DATA CONFIDENTIALITY

The authors declare having followed the protocols in use at their working center regarding patient’s data publication.

CONFLICTS OF INTEREST

The authors declare that there are no conflicts of interest.

FUNDING SOURCES

No subsidies or grants contributed to this work.

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